

Message Text

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ACTION NEA-10

INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 PM-03 H-01 INR-05

L-02 NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15

USIA-06 SR-02 ORM-01 AID-05 SCA-01 ABF-01 OMB-01

TRSE-00 /074 W

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R 030733Z DEC 74

FM AMEMBASSY AMMAN

TO SECSTATE WASHDC 3177

INFO AMEMBASSY BEIRUT

AMEMBASSY DAMASCUS

AMEMBASSY TEL AVIV

AMCONSUL JERUSALEM

USMISSION USUN NEW YORK

C O N F I D E N T I A L AMMAN 7219

E.O. 11652: GDS

TAGS: SREF, JO

SUBJECT: UNRWA DEFICIT: EFFECTS ON JORDAN

1. IN DECEMBER 2 CALL ON MINISTER OF DEVELOPMENT AND RECONSTRUCTION DR. SUBHI AMIN AMIR, HE MADE PLEA FOR U.S. ASSISTANCE IN MEETING THE \$45 MILLION PROJECTED UNRWA BUDGET DEFICIT PROJECTED FOR 1975.
2. AMIR ASSESSED POLITICAL EFFECTS IN JORDAN OF SUCH A CUT-BACK OF UNRWA ASSISTANCE AS "CATASTROPHIC". IN MORE BALANCED ASSESSMENT, AMIR SAID THAT REFUGEES OVER PAST 25 YEARS HAVE BUILT UP A PATTERN OF EXPECTATIONS REGARDING UNRWA SERVICES. ANY SIGNIFICANT SHORTFALL IN UNRWA DELIVERY AS RATIONS OR HEALTH AND EDUCATIONAL SERVICES WOULD HAVE EXTREMELY ADVERSE EFFECT ON REFUGEES.
3. SECONDLY, ANY ATTEMPT TO ADJUST STATUS OF REFUGEES BY REDUCING REFUGEE RATION ROLES WOULD BE EQUALLY DANGEROUS.

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HE SAID MOST PRECIOUS DOCUMENT IN REFUGEES' POSSESSION IS

THEIR RATION CARD, WHICH IN THEIR MINDS IS KEY TO EVENTUAL POSSESSION OF THEIR PROPERTY AND "RIGHTS" IN PALESTINE AS PROMISED BY UNITED NATIONS. WHILE HE COULD NOT PREDICT PRECISELY THE OUTCOME OF A LARGE SHORTFALL IN UNRWA SERVICES, AMIR SAID THAT IT WOULD UNDOUBTEDLY INCREASE UNREST IN CAMPS AND "OPEN DOOR TO FEDAYEEN EXTREMISTS LIKE HABBASH AND HAWATMAH."

4. I EXPLAINED U.S. DIFFICULTIES REGARDING HELPING TO COVER LARGE UNRWA DEFICIT, BECAUSE OF CONGRESSIONAL ATTITUDES GIVEN FACT OF U.S. DOMESTIC ECONOMIC PROBLEMS AND OUR DESIRE TO REDUCE GOVERNMENT EXPENDITURES. I ALSO INDICATED OUR HOPE THAT THE ARAB OIL

PRODUCING COUNTRIES COULD OFFER SMALL PORTION OF THEIR MASSIVE REVENUES

FOR UNRWA EXPENSES. AMIR AGREED BUT DID NOT EVIDENCE MUCH OPTIMISM DUE TO FACT THAT ARAB OIL PRODUCERS CONSIDER THIS PRIMARILY UN AND WESTERN PROBLEM.

5. AMIR CONCLUDED BY EXPRESSING HOPE THAT U.S. CAN AGAIN EXERT ITS LEADERSHIP WITH OTHER NATIONS TO MEET "FRIGHTENING" UNRWA DEFICIT, WHICH HE SAID IS NOW LARGER THAN ENTIRE UNRWA BUDGET IN 1967. PICKERING

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